Quantifying EE1st | Trade-offs between end-use energy efficiency and supplyside options to decarbonize buildings

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The need for model-based assessments in the scope of the EE1st principle

Scenarios, models, and conceptual aspects

03 | Results

Trade-offs between saving and supplying energy in reaching net-zero emissions by 2050

04 | Discussion & conclusions

End-use energy efficiency in buildings is key with a view to climate-neutrality

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Background



The Energy efficiency first (EE1st) principle can be conceptualized as follows

1 DECISION OBJECTIVES: *Meet energy service demand and policy objectives*



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Investigating Energy Efficiency First in the EU building sector

Objective To provide quantitative evidence on effects of EE1st in buildings and energy supply in a transition towards net-zero emissions

QuestionWhat level of end-use energy efficiency in the building sectorQuestionwould provide the greatest benefit – or least cost – for the EU in
achieving net-zero GHG emissions by 2050?

- Integrated appraisal of demand- and supply-side resources
- Common objective: net-zero GHG emissions by 2050
- Societal perspective (ambition)
- No consideration of spike in energy prices as of 2021-2022



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Key properties of the analysis



Meet the modelling team of *enefirst*





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Methodology





We investigate three scenarios for the EU building sector and energy supply





Energy system cost is the central performance indicator in the analysis

		Σ ENERGY SYSTEM COST (EUR ₂₀₁₈)						
		Capital costs 1]	Fuel costs ²]	O&M costs]	Other costs
	Buildings	 Building renovation Heating equipment Electrical appliances & lighting equipment 		 Wholesale costs for natural gas, fuel oil, coal, biomass 		 Maintenance costs for heating systems 		
4	Electricity supply	 Generation plants Electricity storage facilities Electricity networks 		 All relevant fuel costs (wholesale) 		 Import/export cost Fixed & variable O&M costs of supply assets (incl. ancillary services) 		 EU emissions allowance costs (ETS)
	District heating supply	 Boilers & cogeneration plants Heat storage facilities Heat networks 		 All relevant fuel costs (wholesale) 		 Fixed & variable O&M costs of supply assets 		 EU emissions allowance costs (ETS)
	Hydrogen supply	 Hydrogen electrolysers Methanation facilities 		-		 Import/export cost Fixed & variable O&M costs of supply assets 		

¹ 2% discount rate for transforming capital expenditures into annual capital costs ("annuities")

² Excl. taxes (valued added tax, environmental taxes, renewable taxes, nuclear taxes, etc.)

Four models are coupled to assess energy system cost and other variables



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Results





Check out the enefirst SCENARIO EXPLORER





Interactive dashboard and disaggregated outputs by Member State



Easy access and handling in MS Excel



Available on https://enefirst.eu/

Direct greenhouse gas emissions



Results

- Reduction by 98.2% (LOWEFF),
 98.8% (MEDIUMEFF), and 99.3%
 (HIGHEFF) vs. 2020 levels
- Carbon budget (2020-2050): minor deviations of -2.9% (MEDIUMEFF) and -6.4% (HIGHEFF) compared to LOWEFF

Key message

There are different technically viable pathways to reach net-zero emission levels. These involve different levels of energy demand and supply as well as energy system cost.

Direct greenhouse gas emissions from buildings and energy supply in EU-27 (2020–2050)

Emissions in buildings comprise direct combustion of fuels. Emissions from electricity and heat supply are total emissions for final use across all end-use sectors (buildings, industry, transportation)

Energy system cost: LOWEFF vs. MEDIUMEFF



Results

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- Close similarity in aggregate energy system cost (0.04%)
- Additional energy system cost in MEDIUMEFF of +6.0 bn EUR over the period 2020-2050
- Cost-benefit ratio = 97.7%

Key message

Enhanced energy efficiency standards in buildings are equivalent in energy system cost to a scenario with ambitious performance requirements

Cumulative differential energy system cost in MEDIUMEFF compared to LowEFF scenario for EU-27 by cost item (2020–2050) [bn EUR]

KEY RESULTS

Energy system cost: LOWEFF vs. HIGHEFF



Results

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- Similarity in aggregate energy system cost (0.73%)
- Additional energy system cost in MEDIUMEFF of +114.7 bn EUR over the period 2020-2050
- Cost-benefit ratio = 82.5%

Key message

Highly ambitious performance standards for building efficiency does not fully pay off in terms of energy system cost

Cumulative differential energy system cost in HIGHEFF compared to LOWEFF scenario for EU-27 by cost item (2020–2050) [bn EUR]

Key results in the scenarios

	LowEff	MediumEff	HighEff	
Building energy demand in 2050 in [TWh]	3,488.2	3,060.2	2,812.2	
 of which heating & cooling [TWh] 	2,498.4	2,099.5	1,865.4	
 of which electrical appliances [TWh] 	989.7	960.7	946.8	
Total energy savings compared to 2020 [%]	-21.1%	-30.2%	-35.5%	
Building renovation rate (2050-2020) [%/a]	0.7%	1.4%	1.7%	



Buildings

Final energy demand by end-use



Results

- Reduction by -21.1% (LOWEFF), -30.2% (MEDIUMEFF), -35.5% (HIGHEFF) until 2050 vs. 2020
- PRIMES 2020: -10.4% reduction in 2050 vs. 2020
- Space heating remains biggest end-use in 2050 (39-50%)

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Key message

Even in the LOWEFF scenario, substantial energy demand reductions are needed to contribute to net-zero emission levels by 2050.

Final energy demand by end-use in EU-27 [TWh]

Possible energy efficiency targets in the Energy Efficiency Directive

	Pf	RIMES-2007 baseline ^(d)	PRIMES-2020 baseline ^(e)	
	Targeted/projected level	of final energy consumption in year 2	030 % difference to baseline	
Energy efficiency target for final energy consumption				
EED-2018 ^(a)	846 Mtoe	1,253 Mtoe -32.5%	864 Mtoe -2.1%	
EED-2021 ^(b)	787 Mtoe	1,253 Mtoe -37.2%	864 Mtoe -9.0%	
ENEFIRST scenarios ^(c)				
Loweff	800 Mtoe	1,253 Mtoe -34.8%	864 Mtoe -5.5%	
MediumEff	792 Mtoe	1,253 Mtoe -35.5%	864 Mtoe -6.5%	
HIGHEFF	786 Mtoe	1,253 Mtoe -36.0%	864 Mtoe -7.2%	

(a) Based on amended Energy Efficiency Directive (European Union 2018a, Art. 3), excluding United Kingdom (European Union 2019) | (b) Based on Commission proposal for recast of Energy Efficiency Directive (European Commission 2021d, Art. 4) | (c) Projections for residential and tertiary sectors based on ENEFIRST project; industry and transportation sectors based on REG_MAX scenario in Impact Assessment accompanying recast of the Energy Efficiency Directive (European Commission 2021c) | (d) EU Reference Scenario 2007 (Capros et al. 2007) | (e) EU Reference Scenario 2020 (Capros et al. 2021) 18

Heating & cooling technologies in buildings





Fuel oil boiler/stove

Gas boiler/stove Biomass boiler/stove Heat pumps

Solar collector

Electric heaters

1961,4 1945,7 1935,9

500

0

LOWEFF MEDIUMEFF HIGHEFF LOWEFF MEDIUMEFF

2020

1884,6

1816,4 1774,0 1807,8

HIGHEFF LOWEFF 1731,0

1557,9

HIGHEFF

2050

Air conditioning

1687.2 1612.1

MEDIUMEFF HIGHEFF LOWEFF MEDIUMEFF

2040

Final energy demand for heating and cooling technologies in EU-27 [TWh]

Nominal capacities of heating technologies in EU-27 [GW]

2030

Results

- . Substantial reduction in energy demand for heating
- 38-40% share of heat pumps in • heat demand in 2050
- ٠ Heating demand reflects in technology capacities

Key message

Ambitious building performance levels result in substantial reductions in final energy demand for heating.

Note: Heat pump energy use includes electricity plus ambient heat

Key results in the scenarios

	LowEff	MediumEff	HighEff
Gross electricity generation in 2050 [TWh]	6,151.4	5,978.5	5,865.0
Installed generation capacities in 2050 [GW]	2,711.8	2,613.1	2,535.2
Cross-border transmission network capacity in 2050 [GW]	722.1	686.9	674.7
Cumulative cost (2020–2050) [bn EUR ₂₀₁₈]	5,939.8	5,859.1	5,685.4
Total cost difference compared to LowEff [%]	-	-1.6%	-4.6%



Electricity supply

Load duration curve



Results

Peak electrical load in 2050 reduces by -7.7% (MEDIUMEFF) and -12.3% (HIGHEFF) compared to LowEFF

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• Note that chart represents entire electrical load in the power system

Key message

End-use energy efficiency is an effective power system resource in that it leads to consistent reductions in electrical load

Electrical load duration curve in EU-27 in 2050

Electrical load for entire EU power system, including buildings, transportation, industry, and other loads (e.g. electrolysers)

ELECTRICITY

Electricity generation capacities



Results

- Building sector energy efficiency corresponds to lower installed capacities (especially for wind onshore, PV roof, hydrogen)
- Dispatchable generators needed to deal with variable renewables

Key message

Wind & solar are the backbone of electricity supply by 2050. Lower demand clearly reduces the need for generation capacity.

Installed electricity generation capacity by technology in EU-27 [GW]

Electricity generation



Gross electricity generation by technology in EU-27 [TWh]

Results

- Electricity generation dominated by variable renewable energies in 2050 (90-93%)
- -286 TWh (-5%) in HIGHEFF in 2050 vs. LOWEFF
- Note: No CCS; fixed nuclear; fixed hydro

Key message

Electricity supply for net-zero emissions requires massive generation from variable renewables

Power system operation for winter day on 15 Feb 2050



Results

- Heat pumps (centralised/decentralised) are significant load in power system
- Pumped hydro storage provides flexibility
- Hydrogen power plants as key backup generators

Key message

End-use energy efficiency in buildings has notable ramifications for power system operation

Hourly operation of electrical generators and loads for EU-27 in 2050

Other demand including all other loads in buildings, transportation and industry

Key results in the scenarios

	LowEff	MediumEff	HighEff	
Heat generation in 2050 [TWh]	562.7	395.8	324.7	
Installed generation capacities in 2050 [GW]	293.6	207.8	172.6	
Heat network length 2050 [thousand km]	305.6	263.7	265.6	
Cumulative cost (2020–2050) [bn EUR ₂₀₁₈]	758.0	665.4	628.5	
Cost difference compared to LowEff [%]	-	-12.2%	-17.1%	



SUPPLY

District heating network length and number of connected buildings

Results



Network length in EU-27 [thousand km] and number of connected buildings

- Network length increase between 56.6% (HIGHEFF) and 80.2% (LOWEFF) by 2050 vs. 2020
- Linear heat densities between 1.84 (LOWEFF) to 1.22 (HIGHEFF) MWh/(m*year) in 2050

Key message

Improved building efficiency affects the boundaries of the economic viability of the DH networks

DISTRICT HEATING

SUPPLY

District heating generation capacities



Results

- Max. potential for solar thermal and geothermal exhausted
- 2050 systems rely on heat pumps, but require backup hydrogen, biomass and waste

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Capacity -86 GW (MEDIUMEFF) and -121 GW (HIGHEFF)

Key message

Reduced energy demand for district heating lowers the need for underutilized generation capacities.

Installed district heating generation capacity by technology in EU-27 [GW]

Note: Capacity figures excluding heat storage

DISTRICT HEATING SUPPLY

District heating generation



Results

- Heat generation in 2050 -30% (МелимЕгг) and -42% (НіднЕгг)
- Heat generation dominated by heat pumps (67-76% in 2050)
- Load peaks covered by hydrogen boilers (34-80 TWh in 2050)

Key message

Energy efficiency in buildings reduces the need for district heating generation. Heat pumps are a key technology across all scenarios.

District heating generation by technology in EU-27 [TWh]

DISTRICT HEATING

SUPPLY

District heating system operation for winter day on 15 Feb 2050

Results



- Solar thermal systems complemented by centralised heat pumps and biomass
- Hydrogen boilers are key technology to serve high thermal load

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Key message

End-use energy efficiency in buildings has significant ramifications for district heating system operation

District heating generation by technology in EU-27 [TWh]

Note: Generation figures excluding heat storage

Key results in the scenarios

	LowEff	MediumEff	HighEff
Hydrogen generation in 2050 [TWh]	636.7	610.4	597.7
Electrolyzer capacity in 2050 [GW]	303.4	290.2	281.7
Methane generation in 2050 [TWh]	703.3	698.9	695.5
Cumulative cost (2020–2050) [bn EUR ₂₀₁₈]	455.7	447.3	434.6
Cost difference compared to LowEff [%]	-	-1.8%	-4.6%



Hydrogen supply

Discussion & conclusions



Recap of key results



Average annual differential cost compared to LowEff scenario for EU-27 (2020–2050) by cost item [billion EUR_{2018}/a]

Fuel costs in buildings including natural gas, coal, oil, biomass for direct combustion

Conclusions

- End-use energy efficiency in buildings is critical for an economically cost-efficient transition to net-zero emissions. Given the close similarity in energy system cost between LOWEFF and MEDIUMEFF, it can be inferred that ambition levels for energy efficiency *below* LOWEFF are likely to result in *additional* energy system cost that, ultimately, would have to be borne by consumers.
- The ongoing debate around EE1st provides significant added value in that the principle makes explicit the trade-offs between supply- and demand-side resources for reaching the same decision objectives. As demonstrated by the scenarios in this study, end-use energy efficiency in buildings clearly reduces the need for electricity, district heating and hydrogen infrastructures on the supply side in transitioning to net-zero GHG emissions.
- There is ample reason to support ambition levels for energy efficiency beyond the LowEFF scenario. The differences in energy system cost appear minor and arguable when put into perspective. To illustrate, additional cost in HIGHEFF vs. LowEFF for the entire EU-27 comes down to +3.8 bn EUR per year. For the year 2020, this corresponds to less than 0.03% of the EU's gross domestic product, 1.4% of the net-import value of fossil fuels, 2.5% of the EU budget, or EUR 8.54 per EU citizen and year.
- While the modelling techniques used in this study do not allow for detailed analysis by
 policy measure, it is evident that the transitions set out in the scenarios of this study
 require a highly ambitious and comprehensive package of strategies, planning and
 policy instruments across sectors.

Three reasons why the results should be interpreted with caution

Parameter uncertainties

Fuel prices

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Climate conditions

Model capabilities & scope

- Power & gas network modelling
- Economy-wide rebound effects
- Role demand response & energy sufficiency
- □ What if *Energy Efficiency last*?

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Conceptual issues

What defines costs and benefits from a societal/economic perspective?

What multiple impacts have to be taken into account?

		[-] Costs to society	[+] Benefits to society
	Buildings	 CAPEX/OPEX for building renovation, heating systems, electrical appliances Search and information cost External costs from upstream production chain 	 Health & well being Workforce productivity Poverty alleviation
\mathcal{P}	Electricity supply	 CAPEX/OPEX for generation and storage assets CAPEX/OPEX for networks OPEX for retail (trading, metering, etc.) CAPEX/OPEX for power-to-gas facilities CAPEX/OPEX for hydrogen/gas networks External costs from fuel combustion (GHG emissions, air pollution) 	
	District heating supply		 Macroeconomic impacts / employment Energy security
	Hydrogen supply	 External costs from renewables (land use, water use, aesthetics, noise, etc.) External costs from power networks (exposure to electrostatic fields) External costs from upstream production chain 	

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Multiple Impacts and Efficiency First: Uniting two complementary frameworks for decisionmaking in the EU energy system

• Conceptual background | Why taking the EE1st principle seriously means acknowledging multiple impacts

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- Decision-support with Multiple Impacts | How different impacts can be aggregated to inform decisions in different venues
- Multiple impacts in practice | How the inclusion of impacts alters the outcome of cost-benefit analysis

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Thank you

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